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USIA-06 NSC-05 OES-03 OMB-01 H-01 AGR-05 HEW-02 /074 W

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FM AMEMBASSY ISLAMABAD

TO SECSTATE WASHDC PRIORITY 8687

INFO AMEMBASSY ANKARA

AMCONSUL KARACHI

AMCONSUL LAHORE

AMEMBASSY NEW DELHI

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E.O. 11652: N/A

TAGS: SNAR, PK

SUBJECT: NARCOTICS: SEMI-ANNUAL REPORTING REQUIREMENTS/
CONGRESSIONAL PRESENTATION - PART I

REFERENCES: A. STATE 012151

B. ISLAMABAD 1066 (NOTAL)

1. INTRODUCTION. FOLLOWING IS THE SEMI-ANNUAL MISSION REPORT ON NARCOTICS ACTIVITIES COVERING THE PERIOD JULY-DECEMBER 1974. THIS WAS A PERIOD OF ORGANIZATION AND REASSESSMENT FOR THE GOVERNMENT OF PAKISTAN (GOP) IN ITS NARCOTICS ACTIVITIES. THE MISSION PRESENTED THE CONCEPT OF A LIMITED RURAL DEVELOPMENT PROGRAM RELATED TO NARCOTICS CONTROL TO THE GOP DURING THIS PERIOD BUT THE GOP HAS NOT YET RESPONDED. NO OTHER NEW PROGRAMS WERE DEVELOPED BUT EQUIPMENT BEGAN ARRIVING IN COUNTRY UNDER A PROGRAM DEVELOPED PRIOR TO THE REPORTING PERIOD. THE MISSION TEAM HAS PRESSED STAONGLY TO SECURE ADEQUATE RECEPTION FACILITIES FOR THIS INCOMING EQUIPMENT. END INTRODUCTION.

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2. SECTION A.

A. NO AGREEMENT SIGNED DURING THE PERIOD.

B. OBLIGATIONS AND EXPENDITURES. OBLIGATIONS NIL
DURING THE PERIOD. EXPENDITURES FOLLOW:

(1) PERSONNEL - N/A

(2) EQUIPMENT - EXPENDITURES REPORTED THROUGH
12/31/74: \$381,818.

(3) CONTRACT SERVICES - N/A

(4) OTHER - N/A

(5) TRAINING 0 - N/A

C. EQUIPMENT. (TRANSMITTED AS PART II. SEE REF B,
ISLAMABAD 1066.

D. THERE WERE NO SUPPORT COSTS ATTRIBUTABLE DIRECTLY
TO SPECIFIC AGREEMENTS AND PROJECTS.

E. TRAINING. DRUG ENFORCEMENT AGENCY (DEA) CONDUCTED
AN IN-COUNTRY BASIC TRAINING COURSE DURING THE PERIOD
JULY 22 THROUGH AUGUST 8, 1974. A DEA TEAM CONSISTING OF
FIVE PERSONS FROM THE UNITED STATES TRAINED 50 PAKISTANI
STUDENTS. MOST OF THE STUDENTS WERE YOUNG OFFICERS
WITHOUT PRIOR LAW ENFORCEMENT EXPERIENCE BEING HIRED
BY PAKISTAN NARCOTICS CONTROL BOARD (PNCB) FOR THE
FIELD INVESTIGATIVE UNITS (FIUS). ALSO, FOUR PAKISTANI
MEDICAL OFFICERS WERE TRAINED IN THE UNITED STATES AT A
REHABILITATION OF DRUG ADDICTS COURSE. COST INFORMATION
FOR BOTH PROGRAMS TO BE SUPPLIED BY WASHINGTON.

F. PERSONNEL. DEA HAS THREE AGENTS AND TWO SECRETARIES
PRESENTLY STATIONED IN PAKISTAN DEVOTING 100 PERCENT OF
TIME TO NARCOTICS CONTROL ACTIVITIES.

3. SECTION B.

A. SUMMARY. JULY-DECEMBER 1974 COULD BEST BE
CHARACTERIZED AS A PERIOD OF REASSESSMENT AND ORGANIZATION
WITHIN THE GOP NARCOTICS ENFORCEMENT ESTABLISHMENT. TWO
QUICK CHANGES OF PNCB CHAIRMEN IMMEDIATELY PRIOR TO AND
EARLY WITHIN THIS PERIOD, UNFORESEEN POLITICAL REPERCUSSIONS
FROM LARGE-SCALE ARRESTS OF POPPY CULTIVATORS IN THE
NORTHWEST FRONTIER PROVINCE (NWFP) AND AFGHAN EFFORTS TO
FOMENT PAKHTOONISTAN SENTIMENT IN THE FRONTIER CAUSED
A SLOW-DOWN IN ENFORCEMENT ACTIVITIES BY THE PNCB.
COMPOUNDING THE DIFFICULTY, THE PRESENT CHAIRMAN OF THE
PNCB MADE AN EXTENSIVE TOUR IN EUROPE DURING THE LATTER
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PART OF THE PERIOD DURING WHICH TIME EVEN ROUTINE
HOUSEKEEPING DECISIONS WERE NOT MADE BY OTHER OFFICIALS.
FURTHER, PNCB OFFICIALS HAVE USED THE DECISION TO TRANSFER
THAT ORGANIZATION FROM THE PLANNING DIVISION OF THE
MINISTRY OF FINANCE TO THE MINISTRY OF INTERIOR (ENCOURAGED
BY THE MISSION) AS AN EXCUSE FOR LACK OF ACTIVITY, CITING
THE NEED TO REVIEW THE NEW STATUS AND RE-WRITE LAWS AND
REGULATIONS WHICH WERE NEARING THE FINISHED STAGE. SOME
RENEWED ACTIVITY IS PRESENTLY OBSERVABLE. FOR INSTANCE,
THE RUPEE BUDGET FOR FIUS FOR THE REMAINING SIX MONTHS HAS

BEEN APPROVED BY THE GOP. THE AMENDED LAW HAS BEEN CLEARED BY THE SECRETARY, MINISTRY OF INTERIOR, AND SENT TO THE FEDERAL CABINET FOR FINAL APPROVAL AND ENACTMENT. UPON APPROVAL OF FIU BUDGET, THE PNCB ASKED ITS REGIONAL DIRECTORS TO START RECRUITMENT OF THE LOWER ECHELON STAFF AND TO LOOK FOR THE BUILDING SITES FOR FIUS. BUILDING PROPOSALS, HOWEVER, WILL GO THROUGH BUILT-IN BUREAUCRATIC DELAYS AS AUTHORITY TO LEASE A BUILDING HAS NOT BEEN DELEGATED TO THE REGIONAL OFFICES BY THE CENTRAL PNCB. THUS IT IS DIFFICULT TO DETERMINE WHETHER ALL THE REPRESENTS ACTUAL MOVEMENT FORWARD OR ONLY ACTIVITY GENERATED BY PERSISTENT PRESSURE FROM THE MISSION TO GIVE ILLUSION OF FORWARD MOTION.

B. ABUSE. PAKISTAN HAS TRADITIONALLY CLAIMED THAT IT HAS NO NARCOTICS ABUSE PROBLEM. KNOWLEDGEABLE SPEAKERS WILL ADMIT HOWEVER THAT THIS STATEMENT APPLIES ONLY TO OPIUM USAGE AS IT IS ESTIMATED THAT AS MUCH AS FIFTY PERCENT OF THE ADULT POPULATION HAS USED OR IS USING HASHISH. THE SMALL ACKNOWLEDGED OPIUM ABUSING POPULATION IS HANDLED THROUGH LEGAL SALES BY GOVERNMENT-LICENSED SHOPS. THERE IS IN SOME CIRCLES, AS EVIDENCED BY A NUMBER OF NEWSPAPER ARTICLES ON THE SUBJECT, GROWING RECOGNITION THAT ABUSE OF HARD DRUGS MAY BE A GREATER PROBLEM THAN IS PRESENTLY ACKNOWLEDGED BY MOST PAKISTANIS. AS A RESULT OF A SCANDAL INVOLVING SALE OF ADULTERATED, ILLEGALLY MANUFACTURED ALCOHOL, THERE WAS A SERIES OF NEWSPAPER ARTICLES IN THE KARACHI AREA ALLEGING WIDESPREAD ABUSE OF NARCOTICS AND ALCOHOL. THERE ARE ALSO SOME MEMBERS OF ACADEMIA WHO ARE BEGINNING TO QUESTION THE EXTENT OF NARCOTICS ABUSE IN PAKISTAN AND INDICATING THAT PERHAPS A SURVEY OF NARCOTICS USAGE WOULD BE USEFUL.

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THESE INDIVIDUALS NOTE SOME INCREASED USAGE AMONG UNIVERSITY STUDENTS AND YOUTH. THEY ALSO NOTE THE VERY HIGH USAGE OF HASHISH AND A VARIETY OF STIMULANT/DEPRESSANTS AMONG

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THE TRANSPORT, BUS AND MINIBUS DRIVERS IN PAKISTAN.

C. PRODUCTION AND PROCESSING. USAID HAS CONTRACTED AN UPDATING OF ITS EARLIER STUDIES ON THE EXTENT OF POPPY CULTIVATION AND GENERAL OUTLOOK IN THE MAIN POPPY GROWING AREAS OF THE NWFP. THE PRELIMINARY REPORT INDICATES THAT CROP YEAR 1975 ACREAGE IS EXPECTED TO BE SOMEWHAT LESS THAN THE PREVIOUS YEAR. PRELIMINARY REASONS GIVEN INCLUDE HIGH PRICES OF FOOD CROPS IMPROVING THE INCOME COMPETITION STATUS OF OTHER CASH CROPS, A LOWER THAN EXPECTED PRICE RECEIVED FOR OPIUM GUM THE PREVIOUS YEAR AND A GENERAL LABOR SHORTAGE IN THE REGION.

ON PROCESSING," THE MISSION HAS JUST RECEIVED VERY BAD NEWS. SAMPLES OF A SUBSTANCE SUBMITTED BY A DEA CONTACT AND ALLEGED TO HAVE BEEN PRODUCED IN THE NWFP HAVE BEEN FOUND BY DEA LABORATORIES TO BE MORPHINE BASE. THIS IS THE FIRST SEEMINGLY REAL EVIDENCE OF PROCESSING BEYOND THE OPIUM STAGE IN PAKISTAN. IF INVESTIGATIONS NOW UNDERWAY PROVE THE SUBSTANCE TO HAVE BEEN PRODUCED IN PAKISTAN, IT WILL INDICATE A SERIOUS INCREASE IN THE POTENTIAL FOR TRAFFIC IN OPIUM BASED PRODUCTS TO WESTERN EUROPE AND THE LIMITED OFFICIAL USE

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UNITED STATES. THERE HAVE BEEN SUFFICIENT INTELLIGENCE AND ALLEGATIONS CONCERNING THE PRODUCTION OF MORPHINE AND/OR HEROIN IN PAKISTAN FOR THE MISSION TO BELIEVE THAT THE SUBSTANCE TESTED WAS PRODUCED LOCALLY.

D. TRAFFICKING TRENDS. THERE HAVE BEEN NO NEW MAJOR TRAFFICKING TRENDS DEVELOPED DURING THE SIX MONTHS REPORTING PERIOD. THE BULK OF OPIUM TRAFFIC IS STILL BELIEVED TO PASS INTO IRAN EITHER DIRECTLY OR VIA

AFGHANISTAN. INTELLIGENCE ON THE ROUTE SOUTH FROM THE NWFP INTO NORTHERN SIND PROVINCE AND FROM THERE ACROSS THE BORDER INTO INDIA HAS BECOME INCREASINGLY DETAILED. THE MAJOR ROUTE FOR HASHISH CONTINUES TO BE TO KARACHI AND THEN OUTWARD BY SEA OR AIR. AT THE TIME OF A RECENT MAJOR SEIZURE, THE GOP PINPOINTED THE FINANCIER AND METHOD OF TRANSPORT TO THE SIND. THE METHOD OF TRANSPORT WAS A MODIFIED PETROLEUM TANK TRUCK. THE FINANCIER IS A RESIDENT WITHIN THE TRIBAL AREAS OF THE NWFP AND, THEREFORE, DUE TO HIS RESIDENCE BEING BEYOND CENTRAL GOVERNMENT CONTROL AND THE ABSENCE OF CONSPIRACY LAWS IN PAKISTAN, REMAINS LEGALLY UNTOUCHABLE.

E. REGIONAL AND MULTILATERAL COOPERATION:
EFFECTIVE REGIONAL COOPERATION REMAINS MINIMAL. POLITICAL SITUATION BETWEEN AFGHANISTAN AND PAKISTAN RULES OUT ANY EFFECTIVE WORKING LEVEL COOPERATION BETWEEN NARCOTICS OFFICIALS OF THE TWO COUNTRIES. AN INFORMAL MEETING TOOK PLACE IN EARLY DECEMBER IN PESHAWAR INVOLVING PESHAWAR OFFICIALS OF THE PNCB, UN ADVISERS TO THE POLICE IN AFGHANISTAN AND IRAN, DEA SPECIAL AGENTS IN CHARGE (SAICS) FROM ISLAMABAD AND KABUL AND EMBASSY ISLAMABAD NARCOTICS CONTROL OFFICER. DURING THIS THREE AND ONE-HALF HOUR MEETING SOME IDEAS IN CURRENT INTELLIGENCE WERE EXCHANGED. HOWEVER, NO ARRANGEMENTS WERE MADE FOR DAILY WORKING LEVEL EXCHANGES. DEA COMMUNICATIONS FACILITIES WERE OFFERED AS A MEANS OF EXCHANGING INTELLIGENCE AND SOME USEFUL INFORMATION HAS BEEN PASSED THROUGH THIS CHANNEL. THE PNCB CONTINUES TO WORK WITHIN ITS EXISTING MULTILATERAL ARRANGEMENTS. HOWEVER, THE ONLY SIGNIFICANT EVENT IN THIS FIELD WAS THE VISIT OF THE CHAIRMAN OF THE PNCB TO UN GENEVA DURING THE LATTER PART OF NOVEMBER AND EARLY DECEMBER. THE LIMITED OFFICIAL USE

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UN CONDUCTED A TRAINING COURSE IN PAKISTAN INVOLVING APPROXIMATELY 80 TRAINEES IN THE LATTER HALF OF JANUARY, 1975. PLANNING ACTIVITIES CONTINUED AT A STEADY PACE FOR THE UNITED NATIONS FUND FOR DRUG ABUSE CONTROL (UNFDAC) PILOT DEVELOPMENT PROJECT IN BUNIR.

F. EMBASSY AND HOST GOVERNMENT ACTIVITIES: HOST GOVERNMENT ACTIVITIES RELATED TO NARCOTICS CONTROL HAVE CONTAINED MORE MOTION THAN SUBSTANCE DURING THE REPORTING PERIOD. IN A CONVERSATION WITH AMBASSADOR BYROADE JUST PRIOR TO THE REPORTING PERIOD, PRIME MINISTER BHUTTO EXPLAINED WHY HE HAD HAD TO DIRECT A LOWER PROFILE FOR NARCOTICS CONTROL ACTIVITIES. BHUTTO SAID THAT THE PUBLIC ATTENTION DRAWN TO THE WORLDWIDE SHORTAGE OF OPIUM FOR MEDICINAL PURPOSES BY USDEL AT FEBRUARY, 1974 UN MEETING HAD TAKEN THE HEAT OFF INTERNATIONALLY. DOMESTICALLY

THE HEAT WAS VERY MUCH ON IN THE NWFP AS A RESULT OF PUBLIC REACTION TO MASS ARRESTS OF OPIUM FARMERS COUPLED WITH POLITICAL UNREST WHICH BHUTTO BELIEVED WAS FOMENTED FROM AFGHANISTAN PARTICULARLY SINCE THE ADVENT OF DAUD TO POWER IN 1973. SINCE THAT CONVERSATION, THERE HAS BEEN NO NOTICEABLE CHANGE IN THE POLITICAL CLIMATE WITHN PAKISTAN WHICH MIGHT ASSIST IN EXPEDITING NARCOTICS CONTROL ACTIVITIES. BHUTTO'S POLITICAL BASE IN THAT PROVINCE HAS NOT GROWN TO THE POINT WHERE HE FEELS HE CAN RETURN TO THE FORMER LEVEL OF ENFORCEMENT ACTIVITY. DURING THE VISIT TO PAKISTAN OF AMBASSADOR VANCE AND OTHER WASHINGTON OFFICIALS IN MID-NOVEMBER PRIOR TO THE NEW DELHI REGIONAL MEETING OF NARCOTICS CONTROL OFFICERS, AMBASSADORS BYROADE AND VANCE MET WITH THE PRIME MINISTER. THE PRIME MINISTER REASSURED THE AMBASSADORS OF HIS PERSONAL INTEREST IN NARCOTICS CONTROL AND AGAIN EXPLAINED THE REASONS FOR HIS CAREFUL APPROACH DOMESTICALLY. AMBASSADOR BYROADE PASSED ON A MISSIN SUGGESTION THAT THE GOP CONSIDER THE TRANSFER OF THE PNCB FROM THE PLANNING DIVISION OF THE MINISTRY OF FINANCE TO THE MINISTRY OF INTERIOR WHERE OTHER FEDERAL LAW ENFORCEMENT ACTIVITIES ARE LOCATED. THIS TRANSFER WAS ORDERED ALMOST IMMEDIATELY AFTER THE DEPARTURE OF THE VISITORS FROM WASHINGTON. THE TRANSFER SHOULD HAVE BENEFICIAL RESULTS IN THAT THE HIGH LEVELS OF THE PARENT BUREAUCRACY OF THE PNCB WILL NOW BE MORE FAMILIAR WITH POLICING ACTIVITIES AND, HOPEFULLY, LIMITED OFFICIAL USE

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ABLE TO ASSURE BETTER COORDINATION WITH OTHER POLICE AGENCIES.

IN FOLLOW-UP TO THE VANCE VISIT, AMBASSADOR BYROADE, DCM AND USAID DIRECTOR MET WITH THE SECRETARY OF THE CABINET AT THE LATTER'S REQUEST. THE CABINET SECRETARY HAD NO BACKGROUND ON NARCOTICS ACTIVITIES BUT LISTENED

CAREFULLY TO A FULL REVIEW OF THE PROGRAMS AND PROMISED TO PROVIDE SOME ANSWERS. THE MISSION HAS NOT HEARD FURTHER FROM HIM. ON JANUARY 9, 1975 THE DCM AND USAID DIRECTOR MET WITH BRIG. MALIK, WHO AS SECRETARY OF THE MINISTRY OF INTERIOR IS NOW SENIOR, NONPOLITICAL

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